Regulatory Day 2024

Interactive session: The New Packaging & Packaging Waste Regulation – Key challenges

Luke Murphy

VP Key Accounts

The draft EU Packaging and Packaging Waste Regulation (PPWR)

- Background to PPWR
- Scope and main provisions
- Examples of packaging & non packaging
- Packaging bans and restrictions
- Take-away points

Annex: Proposed transition dates 2026-2030



Background to the PPWR



The waste hierarchy

Prevention Re-use Recycling Recovery Disposal

In the EU which of these materials generates the most packaging waste by weight?

- Plastic (16.1 Million Tonnes)
- Glass (15.6 Million Tonnes)
- Paper / cardboard (34 Million Tonnes)

Source: Eurostat, 2021 figures

Three objectives of the original Packaging and Packaging Waste Directive 94/62/EC

- 1. The differing national measures concerning the management of packaging and packaging waste should be harmonised in order, on the one hand, to prevent any impact thereof on the environment or to reduce such impact, thus providing a high level of environmental protection, and, on the other hand, to ensure the functioning of the internal market and to avoid obstacles to trade and distortion and restriction of competition within the community
- 2. The best means of preventing the creation of packaging waste is to reduce the overall volume of packaging
- 3. Whereas the issue of **community marking of packaging** requires further study, it should be decided by the community in the near future

Harmonisation of national frameworks and community marking of packaging?

Markets using material identification based on Decision 97/129/EC



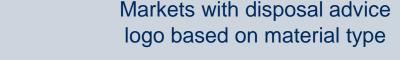




Markets with simple disposal advice logo



















BAC DE TRI

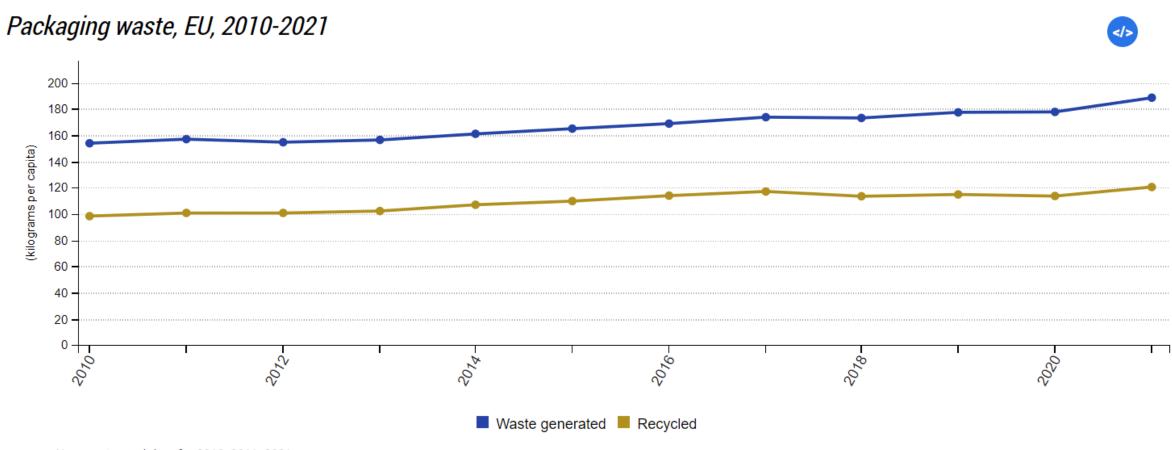
FRANCE







Packaging waste in the EU per capita (generated vs recycled) 2010-2021

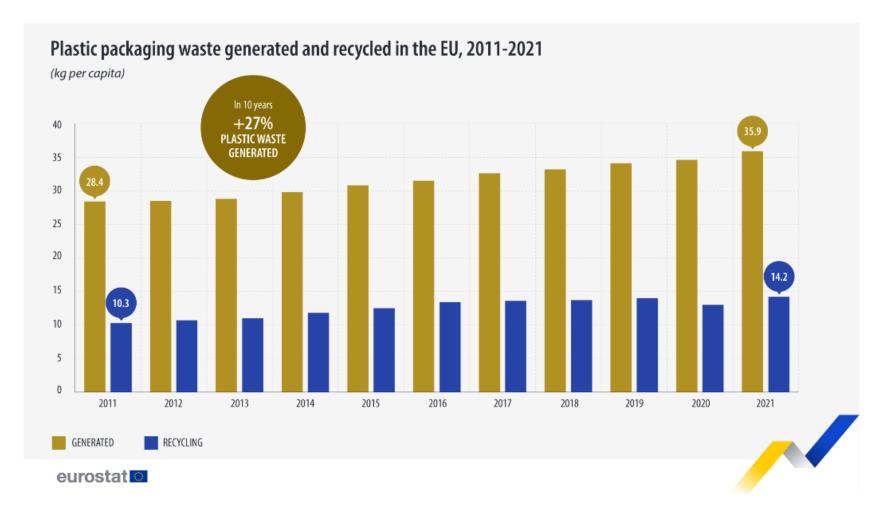


Note: estimated data for 2010, 2011, 2021.

Source: Eurostat (online data code: env_waspac)



Plastic packaging waste in the EU (generated vs recycled) 2011-2021



Source dataset: env waspac

leatherhead food research

Draft PPWR *^#
Scope & main provisions

Examples of packaging & non packaging

Packaging bans and restrictions

*Regulation is in draft form and may change

^Some wording has been abbreviated

*Consult the full text (Agreement April 2024) for all the details



Scope: Article 2

- "All packaging, regardless of the material used, and to all packaging waste, whether such waste is used in or originates from industry, other manufacturing, retail or distribution, offices, services or households."
- "This Regulation applies without prejudice to the provisions of Directive 2008/98/EC as regards the management of hazardous waste as well as to Union regulatory requirements for packaging such as those for safety, quality, the protection of health and the hygiene of packed products, and to transport requirements. However where this Regulation conflicts with Directive 2008/68/EC, Directive 2008/68/EC shall prevail."

Main provisions of PPWR draft

- All packaging must be recyclable (by 2030)
- Extended Producer Responsibility ("EPR") fees will be based on recyclability grade (A,B,C)
- Packaging waste per capita to be reduced: 5% by 2030, 10% by 2035, 15% by 2040
- Mandatory labelling for recyclable packaging: material composition, sorting instructions
- Mandatory labelling for reusable packaging (various instructions and QR code)
- Re-use and refill targets & bans on certain packaging formats
- Mandatory minimum recycled content (plastics) exempt if less than 5% (e.g. cup linings)
- Packaging minimisation rules
- Rules on compostable packaging
- Deposit Return Schemes mandatory for single use bottles and cans (mainly soft drinks, beer, cider)
- Obligations for manufacturers, suppliers, importers, distributors and 'fulfilment service providers'



Packaging & Non-Packaging examples (non-exhaustive list)



Annex V: Restrictions on use of packaging formats (and proposed exemptions)

Very lightweight For condiments, Grouped packaging For foods and For unprocessed plastic carrier bags preserves, coffee for bottles, cans, beverages filled & fresh fruit and (except for hygiene tins, pots, tubs, and creamer, sugar, and consumed within vegetables <1.5Kg or for loose food to seasoning in the packets (except the premises in the (MS can set up prevent food **HORECA** sector when necessary to **HORECA*** sector exemptions) wastage) (take-away exempt) facilitate handling) Single-use Single-use Single-use Single-use Single-use plastic plastic plastic plastic plastic

HORECA = Hotel, Restaurant & Catering sector

Article 67 (5) - Additional bans proposed in 2030 through amendment to SUP directive:

- Expanded polystyrene,
- Chips of polystyrene and other plastics that are used to protect packed goods during transport and handling
- Multi-pack plastic rings used as grouped packaging

Take-aways: draft PPWR

- Regulation not Directive = more uniform implementation (in theory)
- A very technical regulation (~ 80 definitions most of which are new)
- Keep an eye on progress through the <u>legislative train schedule</u> as timelines may slip. April 2024 version <u>here</u>
- Proposed 18-month period after publication before the regulation applies
- After that, lots of transitional provisions. These run up to 2040. Many of these deadlines are for the Commission, and national authorities, not industry
- Much of the key detail is not written yet
- This will follow through implementing or delegated acts (e.g. "designed for recycling criteria", due 2028)



Annex:

Proposed transition dates 2026-2030



EU PPWR: proposed timeline & milestones (2026-2028)* Assuming the regulation applies ~ April 2026





- New regulation applies
- Report on substances of concern
- Implementing acts on calculating recycled content
- Delegated acts with sustainability criteria for plastic recycling technologies
- Methodology for assessing, verifying & certifying equivalence for recycled content recovered outside EU

2026



- Implementing acts on calculation & methodology for re-use targets
- PFAS limits apply on packaging placed on the market
- Implementing acts on digital marking of packaging (composition)
- Implementing act regarding reporting & registering of producers for EPR



- Commission guidance on banned packaging formats, reusable bottles for beverages and exemptions
- European observatory on re-use
- 'Bring own container' for beverages and food in HORECA sector
- Implementing acts on correction to packaging waste per targets (tourism)
- MS rules on penalties

2027

- - European standardisation organisations to prepare or update harmonised standards re: specifications for compostable packaging, and home compostable packaging for tea and coffee bags, stickers on F&V
 - Harmonised label formats and specs, and harmonised bin labels and specs. These must match (except DRS)



- Amendment of SUP directive
- Implementing acts: data reporting for

2028

- Delegated acts: designed for recycling
- Digital mark for packaging: EPR scheme
- European standardisation organisations to prepare or update harmonised standards re: packaging minimisation
- Delegated act on max number of rotations for reusable packaging

2028





· Most of 94/62/EC is repealed

New regulation applies

Implementing acts on calculating recycled content

 Methodology for assessing, verifying & certifying equivalence for recycled content recovered outside EU ones (2026-2028). Il 2026



 Implementing acts on calculation & methodology for re-use targets

- PFAS limits apply on packaging placed on the market
- implementing acts on digital marking of packaging (composition)
- Implementing act regarding reporting & registering of producers for EPR



 Commission guidance on banned packaging formats, reusable bottles for beverages and exemptions

- European observatory on re-use
- 'Bring own container' for beverages and food in HORECA sector
- Implementing acts on correction to packaging waste per targets (tourism)
- MS rules on penalties

2028

2026

European standardisation organisations to prepare or update harmonised standards re: specifications for compostable packaging, and home compostable packaging for tea and coffee bags, stickers on F&V

 Harmonised label formats and specs, and harmonized bin labels and specs.
 These must match (except DRS)



2027

Amendment of SUP directive

- Implementing acts: data reporting for MS
- Delegated acts: designed for recycling
- Digital mark for packaging: EPR scheme
- European standardisation organisations to prepare or update harmonised standards re: packaging minimisation
- Delegated act on max number of rotations for reusable packaging

2028



EU PPWR: proposed timeline & milestones (2026-2028). Assuming the regulation applies ~ April 2026



- · Most of 94/62/EC is repealed
- · New regulation applies
- · Report on substances of concern
- Implementing acts on calculating recycled content
- Delegated acts with sustainability criteria for plastic recycling technologies
- Methodology for assessing, verifying & certifying equivalence for recycled content recovered outside EU



- Implementing acts on calculation & methodology for re-use targets
- PFAS limits apply on packaging placed on the market
- implementing acts on digital marking of packaging (composition)
- Implementing act regarding reporting & registering of producers for EPR



- Commission guidance on banned packaging formats, reusable bottles for beverages and exemptions
- European observatory on re-use
- 'Bring own container' for beverages and food in HORECA sector
- Implementing acts on correction to packaging waste per targets (tourism)
- MS rules on penalties

2027

2026

- New or updated standards on: specifications for compostable packaging, (and home compostable packaging for tea and coffee bags, stickers on F&V)
- Rules set for harmonised label formats and specs, and harmonised bin labels and specs. (recycling, reuse)



Implementing acts:data reporting for MS

2028

- · Delegated acts: designed for recycling
- · Digital mark for packaging: EPR scheme
- European standardisation organisations to prepare or update harmonised standards re: packaging minimisation
- Delegated act on max number of rotations for reusable packaging

2028



EU PPWR: proposed timeline & milestone Assuming the regulation applies ~ April 20





- · New regulation applies
- · Report on substances of concern
- Implementing acts on calculating recycled content
- Delegated acts with sustainability criteria for plastic recycling technologies
- Methodology for assessing, verifying & certifying equivalence for recycled content recovered outside EU



Implementing acts on calculation & methodology for re-use targets



 Implementing acts on digital marking of packaging (composition)



 Commission guidance on banned packaging formats, reusable bottles for beverages and exemptions

- · European observatory on re-use
- 'Bring own container' for beverages and food in HORECA sector
- Implementing acts on correction to packaging waste per targets (tourism)
- MS rules on penalties

2027

2026

European standardisation organisations to prepare or update harmonised standards re: specifications for compostable packaging, and home compostable packaging for tea and coffee bags, stickers on F&V

 Harmonized label formats and specs, and harmonized bin labels and specs.
 These must match (except DRS)



2027

Amendment of SUP directive

 Implementing acts: data reporting for MS

- · Delegated acts: designed for recycling
- Digital mark for packaging: EPR scheme
- European standardisation organisations to prepare or update harmonised standards re: packaging minimisation
- Delegated act on max number of rotations for reusable packaging



2028

EU PPWR: proposed timeline & milestones (2026-2028). Assuming the regulation applies ~ April 2026





- Most of 94/62/EC is repealed
- New regulation applies
- Report on substances of concern
- Implementing acts on calculating
- Delegated acts with sustainability criteria for plastic recycling technologies
- Methodology for assessing, verifying & certifying equivalence for recycled content recovered outside EU



- Implementing acts on calculation & methodology for re-use targets
- PFAS limits apply on packaging placed
- implementing acts on digital marking of packaging (composition)
- Implementing act regarding reporting & registering of producers for EPR

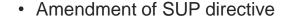


- Commission guidance on banned packaging formats, reusable bottles for beverages and exemptions
- European observatory on re-use
- 'Bring own container' for beverages and food in HORECA sector
- Implementing acts on correction to packaging waste per targets (tourism)
- MS rules on penalties

2026

- European standardisation organisations to prepare or update harmonised standards re: specifications for compostable packaging, and home compostable packaging for tea and coffee bags, stickers on F&V
- Harmonised label formats and specs, and harmonized bin labels and specs. These must match (except DRS)





2028

- · Delegated act: designed for recycling
- Harmonised standards re: packaging minimisation
- Delegated act on max number of rotations for reusable packaging





EU PPWR: proposed timeline & milestones (2026-2028). Assuming the regulation applies ~ April 2026





- Most of 94/62/EC is repealed
- · New regulation applies
- Report on substances of concern
- Implementing acts on calculating recycled content
- Delegated acts with sustainability criteria for plastic recycling technologies
- Methodology for assessing, verifying & certifying equivalence for recycled content recovered outside EU

2027

- Implementing acts on calculation & methodology for re-use targets
- PFAS limits apply on packaging placed on the market
- implementing acts on digital marking of packaging (composition)
- Implementing act regarding reporting & registering of producers for EPR

- Commission guidance on banned packaging formats, reusable bottles for beverages and exemptions
- 'Bring own container' for beverages and food in HORECA sector
- Rules on correction to packaging waste per capita targets (tourism)
- MS rules on penalties

2026

- European standardisation organisations to prepare or update harmonised standards re: specifications for compostable packaging, and home compostable packaging for tea and coffee bags, stickers on F&V
- Harmonised label formats and specs, and harmonized bin labels and specs.
 These must match (except DRS)



2027

- Amendment of SUP directive
- Implementing acts: data reporting for MS
- Delegated acts: designed for recycling
- Digital mark for packaging: EPR scheme
- European standardisation organisations to prepare or update harmonised standards re: packaging minimisation
- Delegated act on max number of rotations for reusable packaging

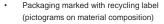
2028



EU PPWR: Proposed timeline & milestones (2026-2028)

Assuming the regulation applies ~ April 2026





- Applicable packaging marked with % share of recycled content
- Empty space rules for sales packaging
- Option of re-usable packaging in HORECA sector (take-away)



Implementing acts on recycling at scale

- Identification and naming of substances of concern (digital technologies)
- Only A, B, C grade recyclable packaging may be placed on market
- 5 year exemption for 'innovative packaging'
- First targets for minimum % recycled content of plastic packaging apply



 Packaging minimisation article applies (except wine, spirits, quality schemes)

- Max 50% empty space for grouped, transport & e-commerce packaging
- Banned packaging formats in Annex V
- Minimum 70% by weight of all packaging waste generated to be recycled (with specific material targets)

2029



Decision 97/129/EC repealed

- DRS requirements for plastic bottles & metal cans (beverages) & 90% collection target in MS
- MS adopt mandatory collection objectives (plastic, wood, metals, Alu, glass, paper)
- Tea bags, fruit and veg labels compostable
- Material Composition label for bins



· Label for reusable packaging

40% of transport packaging re-usable

2030

- 10% of grouped packaging re-usable
- 10% of beverage packaging re-usable except milk, spirits, wine
- Obligation to demonstrate attainment of re-use targets & report to authorities
- HORECA take away companies shall 'endeavour' to offer 10% of products in reusable packaging

2030







- Packaging marked with label (pictograms on material composition) – recyclable, compostable
- Label for applicable packaging % recycled content
- Option of re-usable packaging in HORECA sector (take-away)
- Empty space rules for sales packaging (minimum possible)

ones (2026-2028). I 2026



- Implementing acts on recycling at scale
- Identification and naming of substances of concern (digital technologies)
- Only A, B, C grade recyclable packaging may be placed on market
- 5 year exemption for 'innovative packaging'
- First targets for minimum % recycled content of plastic packaging apply



- Packaging minimisation article applies (except wine, spirits, quality schemes)
- Max 50% empty space for grouped, transport & e-commerce packaging
- Banned packaging formats in Annex V
- Minimum 70% by weight of all packaging waste generated to be recycled (with specific material targets)

2030

2029

- Decision 97/129/EC repealed
- DRS requirements for plastic bottles & metal cans (beverages) & 90% collection target in MS
- MS adopt mandatory collection objectives (plastic, wood, metals, Alu, glass, paper)
- Tea bags, fruit and veg labels compostable
- Material Composition label for bins

2030

· Label for reusable packaging

- 40% of transport packaging re-usable
- 10% of grouped packaging re-usable
- 10% of beverage packaging re-usable except milk, spirits, wine
- Obligation to demonstrate attainment of re-use targets & report to authorities
- HORECA take away companies shall 'endeavour' to offer 10% of products in reusable packaging

2030



EU PPWR: proposed timeline & milestones (2026-2028). Assuming the regulation applies ~ April 2026



- Packaging marked with recycling label (pictograms on material composition)
- Applicable packaging marked with % share of recycled content
- Empty space rules for sales packaging
- Option of re-usable packaging in HORECA sector (take-away)

2029



- Implementing acts on recycling at scale
- Identification and naming of substances of concern (digital technologies)
- Only A, B, C grade recyclable packaging may be placed on market
- 5 year exemption for 'innovative packaging'
- First targets for minimum % recycled content of plastic packaging apply



- Packaging minimisation article applies (except wine, spirits, quality schemes)
- Max 50% empty space for grouped, transport & e-commerce packaging
- Banned packaging formats in Annex V
- Minimum 70% by weight of all packaging waste generated to be recycled (with specific material targets)

2029

- Deposit Return Scheme applies for plastic beverage bottles & metal cans
 <=3L, & 90% collection target in MS
- Tea bags, fruit & veg labels home compostable



2030

- · Label for reusable packaging
- 40% of transport packaging re-usable
- 10% of grouped packaging re-usable
 10% of beverage packaging re-usable –
- except milk, spirits, wine
- Obligation to demonstrate attainment of re-use targets & report to authorities
- HORECA take away companies shall 'endeavour' to offer 10% of products in reusable packaging

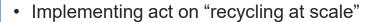
2030



EU PPWR: proposed timeline & milestone • Implementing act on "recycling at scale" Assuming the regulation applies ~ April 20



- Packaging marked with recycling label (pictograms on material composition)
- Applicable packaging marked with % share of recycled content
- Empty space rules for sales packaging
- Option of re-usable packaging in HORECA sector (take-away)



- Only A, B, C grade recyclable packaging may be placed on market
- First targets for minimum % recycled content of certain plastic packaging apply



- Packaging minimisation article applies (except wine, spirits, quality schemes)
- Max 50% empty space for grouped, transport & e-commerce packaging
- Banned packaging formats in Annex V
- Minimum 70% by weight of all packaging waste generated to be recycled (with specific material targets)

2029



- Decision 97/129/EC repealed
- DRS requirements for plastic bottles & metal cans (beverages) & 90% collection target in MS
- MS adopt mandatory collection objectives (plastic, wood, metals, Alu, glass, paper)
- Tea bags, fruit and veg labels compostable
- Material Composition label for bins



- Label for reusable packaging
- 40% of transport packaging re-usable
- 10% of grouped packaging re-usable 10% of beverage packaging re-usable -
- except milk, spirits, wine
- Obligation to demonstrate attainment of re-use targets & report to authorities
- HORECA take away companies shall 'endeavour' to offer 10% of products in reusable packaging







EU PPWR: proposed timeline & milestones (2026-2028). Assuming the regulation applies ~ April 2026





- Applicable packaging marked with % share of recycled content
- Empty space rules for sales packaging
- Option of re-usable packaging in HORECA sector (take-away)



- Implementing acts on recycling at scale
- Identification and naming of substances of concern (digital technologies)
- Only A, B, C grade recyclable packaging may be placed on market
- 5 year exemption for 'innovative packaging'
- First targets for minimum % recycled content of plastic packaging apply



- Packaging minimisation article applies (except wine, spirits, quality schemes)
- Max 50% empty space for grouped, transport & e-commerce packaging
- Banned packaging formats in Annex V
- Minimum 70% by weight of all packaging waste generated to be recycled (with specific material targets)

2029



- Decision 97/129/EC repealed
- DRS requirements for plastic bottles & metal cans (beverages) & 90% collection target in MS
- MS adopt mandatory collection objectives (plastic, wood, Fe metals, Alu, glass, paper)
- Tea bags, fruit and veg labels compostable
- Material Composition label for bins





Label for reusable packaging mandatory

2030

- 10% of beverage packaging re-usable except milk, spirits, wine
- · Obligation for end-user to demonstrate attainment of re-use targets
- Take-away companies shall 'endeavour' to offer 10% of products in reusable packaging (MS may set stricter targets)



EU PPWR: proposed timeline & milestones (2026-2028). Assuming the regulation applies ~ April 2026







- Packaging marked with recycling label (pictograms on material composition)
- Applicable packaging marked with % share of recycled content
- % recycled content verification & calculation compliance (plastic packaging)
- Option of re-usable packaging in HORECA sector (take-away)



- Implementing acts on recycling at scale
- Identification and naming of substances of concern (digital technologies)
- Only A, B, C grade recyclable packaging may be placed on market
- 5 year exemption for 'innovative packaging'
- First targets for minimum % recycled content of plastic packaging apply

- Packaging minimisation article applies (limited exemption for wine, spirits, quality schemes)
- Max 50% empty space for grouped, transport & e-commerce packaging
- Banned packaging formats (Annex V) apply
- Minimum 70% by weight of all packaging waste generated to be recycled

2029



 DRS requirements for plastic bottles & metal cans (beverages) & 90% collection target in MS

2029

- MS adopt mandatory collection objectives (plastic, wood, Fe metals, Alu, glass, paper)
- Tea bags, fruit and veg labels compostable
- Material Composition label for bins

2030

Label for reusable packaging

- 40% of transport packaging re-usable
- 10% of grouped packaging re-usable
 10% of beverage packaging re-usable -
- 10% of beverage packaging re-usable –
 except milk, spirits, wine
- Obligation to demonstrate attainment of re-use targets & report to authorities
- HORECA take away companies shall 'endeavour' to offer 10% of products in reusable packaging

2030





Questions?



Thanks for listening!

<u>legislation.enquiries@leatherheadfood.com</u> <u>luke.murphy@leatherheadfood.com</u>

leatherhead food research

For further information visit us at: www.leatherheadfood.com or email help@leatherheadfood.com

Great Burgh, Yew Tree Bottom Road Epsom Surrey KT18 5XT UK Harston Mill Harston Cambridge CB22 7GG UK First Floor 17 Waterloo Place London SW1Y 4AR UK 1150 18th Street NW Suite 475 Washington, DC 20036

Disclaimer

Some parts of a report of this nature are inevitably subjective and/or based on information obtained in good faith from third party sources. Where opinions are expressed, they are the opinions of the individual author and/or the relevant third party source and not those of Leatherhead Food Research. Furthermore, if new facts become available and/or the commercial or technological environment evolves, the relevance and applicability of opinions and conclusions in this report may be affected. Accordingly, while this report has been compiled in good faith, no representation or warranty, express or implied, is made by Leatherhead Food Research as to its completeness, accuracy or fairness. Except where limited by law, Leatherhead Food Research shall not be responsible for any actions taken or not taken as a result of any opinions and conclusions provided in this report and you agree to indemnify Leatherhead Food Research and/or its personnel against any liability resulting from the same.